#### OFFICE OF PUBLIC INSTRUCTION



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Linda McCulloch Superintendent

DATE: June 2001

**TO:** Auditors of Montana School Districts

**FROM:** Jim Oberembt

Fiscal Officer Supervisor

RE: SCHOOL DISTRICT AUDITS FOR FY 2000-01

The purpose of this memo is to help you in your school district audits by answering some commonly asked questions and listing problems we need your assistance on. Please call me at 444-1257, Joan Anderson at 444-1960 or Nancy Hall at 444-9852 if you have questions about this memo or any other area of school district budgeting and accounting.

#### Enclosed:

- 1) ANB, Enrollment, Attendance, and Absences (APPENDIX A)
- 2) Pupil Transportation and Bus Depreciation (APPENDIX B)
- 3) Non-Levy Revenues (APPENDIX C)
- 4) Matrix Payments between Districts and Special Ed Cooperatives (APPENDIX D)
- 5) Cash Advance Request Form (APPENDIX E)
- 6) ARM 10.10.303 Cost Allocations (APPENDIX F)
- 7) Value of Donated Commodities for FY01 by district (APPENDIX G)[Not yet available. OPI will send in August.]
- 8) Excess Reserve Changes From FY00 to FY01 Budgets (APPENDIX H)
- 9) Summary: Administrative Rules Changes Effective FY00 (APPENDIX I)
- 10) List of common audit findings (APPENDIX J)
- 11) Federal/State Grant Control Record (Appendix K)
- 12) Order Form for Other OPI Publications

## WE REQUEST YOUR SPECIAL ATTENTION IN THESE AREAS DURING YOUR AUDITS FOR FY 2000-01:

1. Be sure to send a copy of the audit to OPI.

#### 2. RECORDS RETENTION SCHEDULE

The official records retention schedule for schools ("Schedule 7") is available in hard copy or electronic form. If you need a hard copy, call Nica Carte at OPI at 444-4401. For an electronic copy, see METNET (http:\\www.metnet.state.mt.us) under "School Finance" and look for the icon called "Records Ret Sched."

#### 3. REQUEST FOR INFORMATION - STANDARD AUDIT CONTRACT

Please request information on budget changes or potential problems for a district or cooperative you plan to audit by sending written requests to: Joan Anderson, OPI, Box 202501, Helena, MT 59620-2501, or fax to (406)444-0509. This step is required by the standard audit contract. You can list multiple schools on one request. Please allow two weeks for response.

You can also request a verification of federal and state grant program receipts.

#### 4. EXIT CONFERENCE

OPI recommends the auditor should meet with the trustees, district superintendent, and clerk of the school district to present the audit report upon exit. Often when OPI contacts the board to follow-up on the status of corrective actions, trustees say they were unaware that any problems were identified in the audit. In some cases trustees have stated they were not aware an audit was done. Holding a conference to discuss the matters with the board will strengthen OPI's efforts to help resolve audit findings.

#### 5. ELEMENTARY VS. HIGH SCHOOL EXPENDITURES

Please watch for high school general fund costs being inappropriately charged to elementary general funds, and vice versa. Elementary budgets tend to be more "flush" than high school budgets in some areas, causing the motivation to charge costs to the district that has the most flexible budget. As always, it is acceptable to prorate shared costs, such as administrator's payroll, counselors, maintenance and operations of shared facilities, etc. on a cost allocation basis (see ARM 10.10.301 - APPENDIX F). However, payroll for teachers who work 100% in one school must be charged to that school. Proration of costs based on time is only appropriate when services are shared between elementary and high school.

#### 6. REPORT COVERS

- a) If possible, please list the school district's common name (e.g., Cottonwood School).
- b) If you have multiple offices in the state, please identify on the Report Cover or Transmittal Letter which office did the audit (include telephone number) so we know who to contact with questions.

#### 7. SEPARATE AUDIT COMMENT LETTERS

Please report all comments, including any "management letter," in the audit report as required by the standard audit contract. The district is required by law to respond to <u>all</u> audit findings, including items discussed in a management letter.

#### 8. AUDIT FINDINGS

Please include enough information in an audit finding/recommendation to allow us to understand the comparative scope of the problem. For example, finding one instance of an inappropriate travel reimbursement out of 20 is different than finding that travel reimbursements in general are incorrect or that board policy for travel reimbursement does not comply with state laws. In the audit finding, please cite the law, administrative rule, accounting manual section, etc. being violated.

#### 9. AUDIT RESPONSE

Please include the district's audit response in the audit report if possible. By law, our office must review and accept the district's responses to audit findings. If the response is included in the audit report, this indicates the board's response is official. When we receive a letter later from a clerk, it may or may not be the official board response and slows the process down in some cases.

When coaching district officials how to respond, encourage them to list specific corrective actions rather than using general statements such as, "We concur with the audit finding." This is increasingly important because we are tracking and requiring more thorough responses about corrective actions for repeated findings.

#### 10. FEDERAL PROGRAMS

#### a) STATE AND FEDERAL GRANTS HANDBOOK - NEW 2000 EDITION

In June 2000, OPI published the <u>State and Federal Grants Handbook</u> for recipients of OPI grants. We sent it to all schools, special education cooperatives, and non-profits/non-public school recipients that receive OPI grants AND auditors we know are involved in the audits. OPI sent copies to auditors in early August 2000. If you need a copy, please call Nica Carte at 444-4401.

In general, any OPI-administered program that is assigned a project number is a "grant" for purposes of policies included in this manual. School Foods programs and entitlements, such as the Drivers' Education Reimbursement and Federal Impact Aid, are not covered.

#### b) GRANT CASH MANAGEMENT

OPI sends one payment on the 10<sup>th</sup> of each month for grant funds. For each state or federal grant, the recipient submits an Annual Cash Advance Request Form to OPI indicating the amount they wish to receive each month. (See APPENDIX E) The recipient may amend the request as often as necessary by sending a revised form. Revisions received by the 25th of one month will affect the payment on the 10th of the following month (e.g., revised forms received by April 25 affect payments made on May 10).

Schools and school-related entities are expected to maintain minimal cash balances in grant accounts in compliance with Federal regulations. To meet that requirement, <u>OPI considers it reasonable for a school district to have no more cash on hand at any time than needed to pay obligations through the following payment date, which is the 10th of the next month. Recipients are expected to review the cash request periodically and revise the schedule as necessary to maintain minimal cash on hand.</u>

#### Questions to address during audit:

- Do the recipient's procedures include periodic monitoring of cash balances?
- Has the entity revised their cash requests (Cash Advance Request Form) as necessary to avoid excessive cash balances?
- Are month-end cash balances for each project approximately enough to cover an average month's obligations, and no more?
- Is the entity <u>aware</u> that minimal cash balances are required?

#### c) LATE A-133 AUDITS

If a school district spent more than \$300,000 in federal funds in FY2001, an A133 audit must be completed by March 31, 2002. If this deadline can't be met, the school district or the school district's auditor must request an extension from the U.S. Dept of Education. The request should:

- 1. be on letterhead stationary;
- 2. include a brief explanation why the March 31st due date can't be met;
- 3. request an extension to the date the audit will be complete.

The request may be mailed, faxed, or emailed to:

Pat Dever U.S. Dept of Education FB-6 Room 4W215 400 Maryland Ave SW Washington, DC 20202-4245

Fax: 202-205-0765 Phone: 202-401-1823

E-mail address: pat dever@ed.gov

Send a copy of your request for an extension to OPI and the Dept of Commerce. If a school district has a two year audit, they must be audited as "high risk" and might incur higher audit costs. Two year A-133 audit covering FY00 and FY01 is due March 31, 2002.

#### d) GRANT REPORTS INCORRECTLY FILED

If a federal or state grant report has been filed incorrectly with OPI, please recommend the school district file an amended report.

#### e) FREQUENT CASH OVERDRAFTS

If a school district has frequent cash overdrafts in one or more grants, please recommend they establish a grant control notebook as discussed in Section 9-0400 of the <u>School Accounting Manual</u>. Schools should also consider software changes which will automatically alert the clerk that a grant is in the cash overdraft position.

#### f) INDIRECT COST RECOVERIES

Please review the indirect cost rate application for FY01. School districts may take indirects on grants ONLY IF they have an approved rate from OPI. Check to see if the school district has adequate documentation for reclassifying an expenditure as indirect on the indirect cost rate application. Check to see that the school district applied the rate to actual expenditures, less capital outlay incurred after the date of the rate's approval. If the rate has been incorrectly calculated or applied, this could result in the school district having to repay funds. Please contact me at 444-1257 for more information on indirect costs.

#### g) <u>MAINTENANCE OF EFFORT</u>

OPI monitors maintenance of effort for Federal Impact Aid, Title I, Title II, Title IV, Title VI, and IDEA programs. OPI relies on auditors to watch for coding errors which can affect maintenance of effort. However, additional verification of maintenance of effort is not necessary for OPI-administered programs.

#### h) OPI'S MONITORING OF FEDERAL AND STATE GRANTS

OPI's monitoring policy is found in the <u>State and Federal Grant Handbook</u>, section 600-4. Beginning in FY00, most recipients of OPI-administered grants report expenditures only once in a year-end fiscal report. Cash is requested on an annual cash request form, which may be amended at any time. However, if the entity meets certain "high risk" criteria, they will be required to submit monthly expenditure and cash reports or may possibly be put on a reimbursement basis. We will try to keep you informed when districts you audit are placed into OPI's "high risk" status.

#### I) SCHOOL FOODS "CLUSTER" IN A-133 COMPLIANCE SUPPLEMENT

The compliance supplement covering the school nutrition cluster programs suggests several audit procedures involving USDA commodities. However, the commodities programs are not specifically listed as programs included in the cluster. In researching the discrepancy with the Federal program people, one auditor was told the reason is unknown, since it seems the cluster should name those commodities programs if such steps are included. For more information, contact auditor Ron Foltz at 728-8130.

#### j) <u>FEDERAL/STATE GRANT CONTROL RECORD</u> (see Appendix K)

OPI's grant policy now requires subgrantees maintain a centralized grant file in the business office. (Grants Handbook, page 400-11). The recommended format for the file records is included in Appendix K.

#### ITEMS TO CHECK WHEN AUDITING THE BUDGET

#### OPI extensively edits the budget forms. Items we check are:

- accuracy of calculations;
- budget growth limits in the general fund;
- legal reserve percentages in all funds;
- adequacy of budgeted revenue sources for funding the adopted fund budgets;
- actual mills levied by the county commissioners for the district compared to budgeted mills;
- accuracy of state funding amounts such as the guaranteed tax base subsidy, direct state aid, and special education payments.

In general the items on the budget we need you to check are:

## **11. FUND BALANCE AND EXCESS RESERVES IN GENERAL FUND** (See APPENDIX H)

#### 12. Enrollment/ANB and Attendance (See APPENDIX A)

#### 13. 180 DAYS AND MINIMUM 1080 HOURS OF INSTRUCTION

Please verify the district conducted the minimum of 180 pupil instruction (calendar) days and minimum hours required by MCA 20-1-301. State funding must be adjusted for days not conducted. This issue helps the state maintain minimum accreditation standards. If the district did not conduct the minimum days and hours of instruction, please disclose this as an audit finding.

#### 14. BUDGETS

#### a) OVERDRAFTS:

State law requires individual districts to spend within adopted budget limits. Audits usually combine the elementary and high school general fund in one column. However, if either the elementary OR high school general fund is overspent, please cite this as a compliance finding. OPI must obtain an explanation of the overdrafts from the entity and determine that internal controls will be put into place to avoid overdrafts in the future.

#### b) VOTED AMOUNTS:

Please confirm the district held an election to approve the amount listed on the Final Budget, page 3, line II-Q "Budget Approved by Voters." The law strictly limits general fund budgets and voted amounts. An election certificate should be available to verify the voted amount.

#### **15**. **NON-LEVY REVENUES** (See APPENDIX C)

See "Items to Check When Auditing Trustees' Financial Summary."

#### **16. BUDGET AMENDMENTS –** (20-9-161 through 167, MCA).

Please verify that any budget amendment adopted is allowable under 20-9-161, MCA, and that appropriate adoption procedures were followed. OPI authorizes budget amendments for increased enrollment but others are passed at the discretion of trustees. Please check to make sure the district has used the project reporter assigned by OPI to the budget amendment on the Trustees' Financial Summary. To help you, a budget amendment procedures packet and information on budget amendments the district has filed are available from OPI. Call Tal Redpath at 444-3024 or Nica Carte at 444-4401.

#### **17**. **BUS DEPRECIATION FUND** (See APPENDIX B)

#### 18. RETIREMENT FUND

#### a) REASONABLENESS OF BUDGET AMOUNT/OVERBUDGETING

Please verify the retirement fund budget was reasonably set based on budgeted salaries. We have noticed some districts spend only a portion of the budget. This indicates they may be overbudgeting expenditures, which may result in state overayment of Guaranteed Tax Base subsidies in the countywide retirement fund.

# b) <u>RETIREMENT INCENTIVES, PAYOFFS, "BUYING YEARS" FOR EMPLOYEES</u> There seems to be a widespread misconception about this issue. The retirement fund can only be used to pay REQUIRED employer contributions to TRS and PERS. There is no statutory authority for a district to charge the retirement fund, which is funded by a countywide levy, to pay additional employee contributions. The retirement fund cannot be used to pay for contributions to the PERS or TRS in lieu of an employee's contribution. The fund cannot be used to "buy years" of service for an employee as a benefit.

"Additional employee contributions" to TRS and PERS may be funded either through payroll deductions or charges to the general fund. When paid by the district, additional employee contributions are a taxable benefit.

Please verify that "additional employee contributions" paid to TRS and PERS by a school or cooperative are either deducted from the employees' payroll, paid by the general fund, or paid by another fund used to pay the normal payroll of the employee. Recommend the district repay the retirement fund for any inappropriate expenditures by using the general fund or other appropriate fund.

#### c) SOCIAL SECURITY

Just a reminder to check the social security option elected by the school district. See the Department of Commerce audit compliance supplement for more information.

#### ITEMS TO CHECK WHEN AUDITING TRUSTEES' FINANCIAL SUMMARY

#### 19. SPECIAL EDUCATION

- a) <u>EXPENDITURE CODING</u> (special education expenditure program 280)
  - i) Coding of expenditures on the trustees' financial summary affects many types of state and federal funding. Please pay special attention to special education expenditures coded using program code 280, since overstatement of expenditures in the special education area may result in state overpayment of state special education funding. Understatement of expenditures may result in inappropriate special education reversion (refund to state).
  - ii) Federal regulations require schools to maintain effort in special education programs. This means schools must spend the same amount of state and local funds this year as last year. OPI monitors maintenance of effort.
  - iii) Please write up miscodings, especially when miscoding is widespread.
- b) <u>RESOURCE TRANSFERS FROM COOP TO DISTRICT</u> (See APPENDIX D) Please verify that any resource transfer between a special education cooperative and a school district is recorded as listed in APPENDIX D.

#### **20.** USDA DONATED COMMODITIES (See APPENDIX G)

The Local Government Audit Quality Control Committee of MT Society of CPAs recommends:

#### a) Commodities USED

- i) Audit Report Show commodities used as a revenue and expenditure in the school food fund on school district financial statements. Most districts use the material portion of commodities received during the year. Either report commodities used as federal assistance, or footnote the value of commodities received on the schedule of Federal financial assistance in the audit report.
- ii) <u>Trustees' Financial Summary</u> should ignore the commodities used.
- b) <u>Commodities inventories</u> are the property of the Office of Public Instruction until used and are reported in the audit report of that agency.
  - i) <u>Audit Report</u> School districts' commodities inventories **should not be reported** as district property on the audit report of a school district.
  - ii) <u>Trustees' Financial Summary</u> Commodities inventories should not be reported on the Trustees' Financial Summary.

#### 21. TRUSTEES' FINANCIAL SUMMARY CHANGES

#### a) <u>DEADLINES FOR ACCEPTING CHANGES</u>

OPI will accept TFS changes until December 20. After that date, districts must report changes as prior year adjustments on the next year's report.

#### b) <u>CHANGES TO BUDGETED FUNDS</u>

After the levies are set, OPI cannot take changes which result in an increase or decrease in fund balance for budgeted funds. We will keep amended pages on file but schools are required to report fund balance changes as a prior period revenue or expenditure adjustment (PPA) in the ensuing fiscal year.

#### c) PRIOR PERIOD ADJUSTMENTS

Remember that prior year expenditure adjustments are recorded as 6100 PPA Revenue if the adjustment would reduce prior year expenditures and Object 892 PPA Expenditures if prior year expenditures would increase. Object 892 expenditures are charged to the current year budget, since they were not charged the previous year.

#### 22. NON-LEVY REVENUES (See APPENDIX C)

- a) OPI is able to ensure the general fund non-levy revenues reported on the Trustees' Financial Summary for one year are used in budgeting for the next year if required by law. However, we need auditors to check the validity of coding used for non-levy revenues reported for the general fund on the Trustees' Financial Summary. Please write up instances of improper coding of non-levy revenues in the general fund if discovered. Non-levy account numbers begin after revenue source 1116. Please refer to the School Accounting Manual and Budgeting Instructions for more specific definitions and information concerning non-levy revenues.
- b) There is high motivation for coding non-levy revenues using a code that is not restricted in the next year's budgeting process, such as "5300 Sale of or Compensation for Fixed Assets," "1110 District- Tax Levies," "6100 Prior Year Revenue Adjustments", etc. Coding non-levy revenues using unrecognized revenue codes, such as 1220, is also a potential problem.
- c) Non-levy revenues coded incorrectly on the Trustees' Financial Summary may cause levies to be set incorrectly and the state could over or under pay the district for guaranteed tax base subsidies.
- d) In budgeting for the general fund some general fund non-levy revenue sources must be estimated while most are still budgeted using actual prior year receipts (see Appendix C for list).
- e) FY01 Motor Vehicle Taxes Please check validity of motor vehicle taxes revenues reported for FY01. HB 124 provides OPI will reimburse school districts in FY2002 for reduced motor vehicle taxes. Accordingly, <u>FY01 becomes a base year</u> to determine this reimbursement and must be reported accurately.

## 23. MATERIAL PRIOR PERIOD REVENUE ADJUSTMENTS, CANCELED WARRANTS, AND CANCELED PURCHASE ORDERS

- a) Please review supporting documentation for year-end expenditures. Review prior period revenue adjustments, especially if the amount is material, to ensure this method was not used to "save" fund balance for the next year.
- b) By encumbering purchase orders, accruing expenditures, or writing year-end warrants for expenditures, districts use up the budget at year-end. When these items are canceled in the next year, the fund balance is restored by recording prior year revenue adjustments. There is motivation for districts to record accruals, warrants, and purchase orders they know will later be canceled; fund balance in excess of allowable operating reserves is thus "saved" from being reappropriated to fund the budget. The lowered reappropriation may have caused increased levies, resulting in an overpayment of guaranteed tax base (GTB), which is subject to be refunded to OPI.

#### 24. TRANSFERS BETWEEN FUNDS

- a) In general, Section 20-9-208, MCA, prohibits transfers between funds. See Section 5-0500 in the School Accounting Manual for legal transfers.
- b) Illegal transfers between funds should be reversed by the school district and the county treasurer. Please report any illegal transfer that has not been corrected from a prior audit.
- c) We have received reports some school districts "clean out" year-end budget authority in the transportation and retirement funds. These schools send a letter to the county treasurer at year end asking that a lump sum transfer be made from these funds to the Impact Aid Fund or other funds to reimburse expenditures made from Impact Aid or other funds to correct "coding errors." This is acceptable if the expenditures made from the Impact Aid or other funds are truly for transportation or retirement. If they are not, the transfer is illegal and must be reversed.
- d) Effective FY2001, if the trustees of a district determine that its tuition fund is inactive and will no longer be used, the trustees shall close the fund by transferring any cash and account balances to the district's miscellaneous programs fund if the tuition fund does not have a cash or fund balance deficit. (SB 218, MCA 20-9-201) OPI will propose Administrative Rules defining the circumstances whereby a fund can be considered "inactive."

#### **25. TRANSPORTATION FUND** (See APPENDIX B)

#### a) PAYROLL CHARGES

Many schools charge a portion of the superintendent's and clerk's salary and benefits to the Transportation Fund. Please audit whether the portion of an administrator's payroll costs charged to transportation are reasonable. The portion of the person's time spent on transportation issues should approximate the portion of the person's salary charged to the transportation fund, in keeping with ARM 10.10.303 (APPENDIX F).

We have indications the percentages of administrator's salaries charged to the

transportation fund are as high as 20%, even when very little or no time is spent on transportation issues. Motivation is very high to move costs inappropriately to funds to escape the general fund "caps." (This is also true in the School Foods Fund.)

#### b) VEHICLE PURCHASES

Please verify that the transportation fund purchased only yellow school buses that are used on school bus routes. Activities and athletics buses and non-bus vehicles must be purchased by the general fund or extracurricular activities fund. Replacement buses for activities and athletics can be purchased using the bus depreciation fund. Transportation fund cannot be used to purchase drivers' education cars or vehicles intended to be used for employee travel. The drivers' ed fund or general fund may purchase a drivers' ed car.

#### c) <u>ACTIVITIES, ATHLETICS, AND EMPLOYEE TRAVEL</u>

Costs of providing activities and athletic trips travel costs for employees must not be charged to the transportation fund. Again, shrinking budgets in general funds cause motivation to move these costs to other funds. Although we have tried to educate clerks, some clerks say the trustees require these charges above their objections. We request your increased audit scrutiny.

#### 26. MONTHLY RECONCILEMENTS/ BUDGET REPORTS

- a) We have found that most districts who encounter serious financial problems do not reconcile to the county treasurer's balances monthly or do not prepare expenditure and revenue budget reports to monitor spending and receipts. Please determine whether monthly reconcilements and budget reports are done. If not done, or if not done timely, please note noncompliance with administrative rules and strongly recommend the reconcilements as necessary for good budget and accounting control.
- b) Monthly reconcilements are required by A.R.M. 10.10.501 (3). Budget reports are required by A.R.M 10.10.505.

#### 27. COMPENSATED ABSENCES LIABILITY FUND (CALF) TRANSFER

- a) Please refer to Section 5-1350 and 6-0200 of the <u>School Accounting Manual</u> for instructions on how to calculate the maximum balance and transfer that may be made from the general fund. The compensated absences fund limit at the end of FY 2000-01 is 30% of the liability as of 6/30/01 for administrative and non-certified staff. The liability for compensated absences for certified staff remains unfounded.
- b) The FY 01 operating transfer from the General Fund to the Compensated Absence Liability Fund (CALF) must be made within the FY 01 general fund budget.
- c) The transfer out should be coded using expenditure code X01-999-61XX-910. The transfer in to the CALF is coded X21-5300.
- d) The fund can be used for payments to the retirement systems, FICA, and workers' comp for termination benefits paid for **non-certified/administrative personnel**. The CALF cannot be used to pay the employee severance pay, retirement bonuses, or any amount paid in lieu of employee contributions.

- e) Excess balances in the CALF must be transferred back to the general fund. The transfer should be made during closing. (ARM 10.10.312) An excess balance in the CALF at year-end means the general fund was shorted by the excess amount in budgeting for the next year. The possible effects include: 1) overlevy on taxpayers; and 2) state overpayment of guaranteed tax base subsidies if BASE mills were overlevied. If the general fund operating reserve was not full (i.e., 10%), however, the excess could have been retained as reserves, causing no effect on mills or guaranteed tax base subsidies.
- f) Special education cooperatives MAY NOT establish a CALF at this time. Section 20-9-512, MCA, provides transfers are only authorized from a school district's general fund. Cooperatives use a nonbudgeted interlocal agreement fund. This law would have to be amended for cooperatives to establish a CALF.

#### 28. STUDENT EXTRACURRICULAR FUND (84)

The <u>Student Activity Fund Accounting Manual</u> is the authoritative source for accounting for student activity funds. You can request this manual from Lynda Brannon, Executive Director, Montana Association of School Business Officials (MASBO), One South Montana Avenue, Helena, MT 59601 (406) 442-5599. Please verify the schools you audit have this manual. Audit findings relating to the student activity fund should refer to this manual when a district is not in compliance.

#### 29. INTERNAL SERVICE FUNDS (73-79)

- a) Internal service funds for certain services are allowed when approved by OPI. See administrative rule 10.10.314 enclosed. Since cost recovery, not profit, is the goal of these funds, the balances of the funds should not exceed the amount reasonably needed to maintain the operation. **OMB A-87** indicates accumulation of fund balance may be viewed by federal programs as the result of excessive charges to those federal programs. An accumulation in excess of 60 days of financial need may be an over-accumulation.
- b) There's no such thing as an asset depreciation fund!! An internal service fund established solely for accumulating money to replace equipment, for example, is not an appropriate use of an internal service fund. In an internal service fund, all costs of providing a service, including asset depreciation, should be charged back to all user funds. For example, revenues without expenses in a fund indicate the fund is not appropriately allocating actual costs of providing a service (i.e., there should at least be depreciation expense). [ARM 10.10.314] Charging only the general fund for use of a copier is not appropriate, since an internal service operation should allocate costs among users, including federal projects.

The asset depreciation fund approach was proposed in the '93 and '95 legislative sessions and was rejected by legislators. It is obviously not legislative intent to allow the practice. Please DO NOT encourage the use of funds for this purpose, and do write up instances of inappropriate internal service fund usage.

c) Self-insurance funds for health coverage should be established ONLY if there is an actuarially based self-insurance program. (2-18-702(5), MCA) An informal system is not allowable by law. Excessive balances or funds which are not currently used to support self-

insurance programs should be returned to the originating funds or closed to the general fund as provided by Section 20-9-201, MCA.

d) All self-insurance funds are required to be held with the county treasurer on behalf of the school (ARM 10.10.306). Unless a county attorney has given written approval, outside checking accounts for self-insurance are not authorized by law. Regardless of where funds are kept, the balances and annual activity of the coverage must be reported on the trustees' financial summary using fund 78 (health) or 79 (liability). Thanks for your assistance!!

CC: Department of Commerce Audit Division

#### APPENDIX A - ANB and ENROLLMENT

The method used to calculate Average Number Belonging (ANB) is the same as in the previous year. Enrollment reported to OPI in two semi-annual reports is used to calculate ANB that is used for state funding. ANB provisions are found in sections 20-9-311/314, MCA and administrative rules Title 10, Chapter 20, sub-chapter 1. Please return the enclosed order form if you need an enrollment count instruction sheet.

#### 1. GENERAL INFORMATION

- a) ANB funded in FY 2001-02 is calculated using an average of the enrollments on the first Monday in October, 2000 and February 1, 2001.
- b) When students are enrolled from out-of-district, they are funded at the district where they attend.
- c) Students attending a special education cooperative are counted as enrolled in their regular district, which receives the ANB funding for them. Cooperatives do not report enrollments.
- d) Preschool enrollment is collected for statistical reports to the U.S. Department of Education. Preschool is not counted in ANB and is not funded by the state.
- e) Kindergarten pupils are reported as one enrolled student on the enrollment reports. When calculating ANB, OPI counts each kindergarten pupil as one-half ANB, as long as the pupil meets the hour requirement in (g) below.
- f) A pupil may not be counted for enrollment if the pupil has been absent (with or without excuse) more than 10 consecutive days unless the pupil resumes attendance by the day the enrollment count was made. Districts must drop kids from enrollment immediately when the student withdraws from school or is enrolled in another district. If the school has not received any indication the absent student has likely withdrawn, the district can consider an absent student enrolled on the count date if the student attended at least once in the 10 school days before the count date.
- g) If a student is enrolled less than full-time, the district must include the student on the enrollment reports as enrolled AND as "part-time."
  - For Enrollment Counted in October and February : Part time and full time are judged on hours per year:

	Not "Enrolled"	Part-time	Full-time
<u>Grade</u>	for ANB	<u>Enrolled</u>	<b>Enrolled</b>
Kindergarten	<180 hrs/yr	N/A	180+ hrs/yr
1-12	<180 hrs/yr	180-359 hrs/yr	360+ hrs/yr

- For Enrollment Counted in October 2000 and February 2001, or after: All students are included in the enrollment count (include those "not enrolled" for ANB, part-time and full-time enrolled). OPI adjusts ANB as necessary to account for students attending an education program which is less than 180 hrs/yr or between 180-359 hrs/yr.
- h) For enrollment count dates prior to October 2, 2000, a student who is 19 years of age on or before September 10 of the school year for which the enrollment is being reported may not be included in the enrollment count for ANB and average daily attendance (ADA) purposes.
  - However, for enrollment counted in October 2000 and February 2001, or after, 19 year-olds students MUST BE INCLUDED in the enrollment and attendance counts for ANB and ADA. OPI adjusts out 19 year-olds from ANB because state law continues to disallow state funding for 19 year-olds.
- i) Districts are still required to keep attendance records. Districts report attendance to OPI only on the 2 official enrollment count dates.

#### 2. AUDITING ANB/ENROLLMENT

Please verify the accuracy of the October and February enrollment counts and accompanying information reported to OPI. For example, for your audit of FY 2000-01, please verify the enrollment reports for October 2000 and February 2001. The ANB calculation is done by OPI and does not require additional verification by auditors. The attendance and absence report is considered part of the enrollment report and is necessary to audit. Attendance and absence data drives the state's funding from several Federal programs. If you discover problems with enrollment or attendance reporting, please have the district file amended enrollment reports as soon as possible. You are welcome to contact OPI for a copy of reports. The district should contact Tal Redpath at 444-3024.

If the enrollment is overstated or understated, please disclose this as an audit finding so the district is required to respond.

An example of the format we prefer to appear in the audit report is enclosed. Please "write up" any differences you find. Most differences result in an overpayment or underpayment which must be corrected by OPI. Because of potential impacts on state funding, budgeting and GTB, we consider <u>any enrollment difference</u> to be material.

<u>If a difference is found in the October count</u>, the district must send OPI an amended fall enrollment report showing the correction to the appropriate grade, gender, and ethnicity, as well as the days present and absent.

<u>If a difference is found in the February count</u>, the district must send an amended spring enrollment report showing the correction to the appropriate grade in the school affected as well as the days present and absent.

## Supplemental Schedule XXXXXX School District Number XX XXXX County XXXXX, Montana

## SCHEDULE OF ENROLLMENT For the Year Ended June 30, 200X

Fall Enrollment – October, 200X Elementary School District	Per Enrollment Reports	Audit Per <u>District Records</u>	<u>Difference</u>
K-6:			
(a) Kindergarten	XXXXXXXX	XXXXXXXX	XXXXX
<ul><li>(b) Grades 1-6</li><li>(c) Part-Time (number of part-time students included</li></ul>	XXXXXXXX	XXXXXXXX	XXXXX
on line <b>b</b> above) 7-8:	XXXXXXXX	XXXXXXXX	XXXXX
(d) Grades 7-8 (e) Part-Time (number of part-time students included	XXXXXXXX	XXXXXXXX	XXXXX
on line <b>d</b> above) (f) Total (add lines <b>a</b> , <b>b</b> , and <b>d</b> )	XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX	XXXXX XXXXX
High School District 9-12:			
<ul><li>(g) Grades 9-12</li><li>(h) Part-Time (number of part-time students included</li></ul>	XXXXXXXX	XXXXXXXX	XXXXX
on line <b>g</b> above) (i) 19 Year-olds incl. on line <b>g</b> (eff. Oct. 2000)	XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX	XXXXX XXXXX
Spring Enrollment – February, 200X			
Elementary School District K-6:			
<ul> <li>(j) Kindergarten</li> <li>(k) Grades 1-6</li> <li>(l) Part-Time (number of part-time students included</li> </ul>	XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX	XXXXX XXXXX
on line <b>k</b> above) 7-8:	XXXXXXXX	XXXXXXXX	XXXXX
<ul><li>(m) Grades 7-8</li><li>(n) Part-Time (number of part-time students included</li></ul>	XXXXXXXX	XXXXXXXX	XXXXX
on line <b>m</b> above) (o) Total (add lines <b>j</b> , <b>k</b> , and <b>m</b> )	XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX	XXXXX XXXXX
High School District 9-12:			
<ul><li>(p) Grades 9-12</li><li>(q) Part-Time (number of part-time students included</li></ul>	XXXXXXXX	XXXXXXX	XXXXX
line <b>p</b> above) (r) 19 Year-olds incl. on line <b>p</b> (s) Early Graduates Note: This supplemental schedule format is available on dis	XXXXXXXX XXXXXXXX XXXXXXXXX skette by calling 444-4401, or	XXXXXXXX XXXXXXXX XXXXXXXX or via e-mail at 'ncarte@state	XXXXX XXXXX XXXXX e.mt.us'

## Supplemental Schedule XXXXXX School District Number XX XXXX County XXXXX, Montana

## SCHEDULE OF ATTENDANCE AND ABSENCE For the Year Ended June 30, 200X

Fall Attendance – October, 200X	Per Attendance Area of Enrollment Report	Audit Per District Records	<u>Difference</u>
Elementary School District			
PreK-8: Pre-Kindergarten – number in attendance Pre-Kindergarten – number absent Kindergarten – number in attendance	XXXXXXXX XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX XXXXXXXX	XXXXX XXXXX XXXXX
Kindergarten – number absent Grades 1-8 – number in attendance Grades 1-8 – number absent Total	XXXXXXXX XXXXXXXX XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX XXXXXXXX XXXXXXXX	XXXXX XXXXX XXXXX XXXXX
High School District			
9-12: Grades 9-12 – number in attendance* Grades 9-12 – number absent* Total	XXXXXXXX XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX XXXXXXXX	XXXXX XXXXX XXXXX
Spring Attendance - February, 200X			
Elementary School District PreK-8:			
Pre-Kindergarten – number in attendance Pre-Kindergarten – number absent Kindergarten – number in attendance	XXXXXXXX XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX XXXXXXXX	XXXXX XXXXX XXXXX
Kindergarten – number absent Grades 1-8 – number in attendance Grades 1-8 – number absent Total	XXXXXXXX XXXXXXXX XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX XXXXXXXX XXXXXXXX	XXXXX XXXXX XXXXX XXXXX
High School District			
9-12: Grades 9-12 – number in attendance* Grades 9-12 – number absent* Total	XXXXXXXX XXXXXXXX XXXXXXXX	XXXXXXXX XXXXXXXX XXXXXXXX	XXXXX XXXXX XXXXX

<sup>\*</sup> include 19 year-olds in attendance and absence

Note: This supplemental schedule format is available on diskette by calling 444-4401, or via email at 'ncarte@state.mt.us'



#### OFFICE OF PUBLIC INSTRUCTION

#### PO BOX 202501 HELENA MT 59620-2501 (406) 444-3680

Nancy Keenan Superintendent

this the

official

This is the only copy

sent to your district.

trustees, and all staff

in

information with

share

superintendent,

Please

clerk,

involved

#### Topics covered here are:

- ⇒ NEW MAEFAIRS & NEW REPORTING REQUIREMENTS
- ⇒ ENROLLMENT COUNT DATES -- ABSENCES /FLEXIBLE

#### **SCHEDULING**

- ⇒ PART-TIME AND FULL-TIME ENROLLMENT
- ⇒ KINDERGARTEN AND PRESCHOOL
- ⇒ STUDENTS OVER AGE 19

September 25, 2000

TO: School District Officials

FROM: Tal Redpath

OPI Fiscal Officer / Enrollment Specialist

RE: ENROLLMENT AND ANB ISSUES

This is an annual reminder of important enrollment and ANB issues, which OPI generally issues prior to the first enrollment count so it is available for easy reference when districts are conducting their student counts on October 2, 2000. Many of these topics are repeated year-after-year, but seem to serve as good reminders on some of the questions that come up time and again. The first section will concentrate on new topics; the remainder will cover repeat information, which is presented in a Question / Answer format.

- 1. New MAEFAIRS Program Released OPI recently sent installation CDs to all registered MAEFAIRS users. The CD contains Microsoft Access software that will enable users to download the new MAEFAIRS program. Fall enrollment is the first module to go "on-line," with Budget and Trustees Financial Summary modules scheduled for release next summer.
- 2. New Enrollment Reporting Requirements The following reporting requirements are new:
  - ✓ 19-year-old (or older) students State law still disallows ANB funding for 19-year-olds; however, beginning with the count of October 2, 2000, districts will be required to include in their grade-by-grade enrollment and attendance counts -- students who turned 19 years old on or before September 10 of the school year. In addition to inclusion of these students in the grade-by-grade enrollment and attendance counts, districts will be asked to identify 19-year-old students in the "Other Enrollment" section of the MAEFAIRS program. OPI will remove 19-year-olds from a district's average enrollment when calculating ANB.

#### 2. New Enrollment Reporting Requirements (continued):

- ✓ Students enrolled less than 180 hours per year Beginning with the count of October 2, 2000, districts will be required to include in their grade-by-grade enrollment and attendance counts students who are enrolled in a program that provides less than 180 hours of services per year. In addition to inclusion of these students in the grade-by-grade enrollment and attendance counts, districts will be asked to identify these students in the "Part-time" section of the MAEFAIRS program. Students enrolled in a program that provides less than 180 hours per year will be removed from a district's average enrollment when OPI calculates ANB.
- ✓ Students enrolled between 180-359 hours per year This category of enrollment is not new; rather, it is the normal part-time category that appeared on previous OPI enrollment forms and MAEFAIRS enrollment screens. The new "aspect" of this category is that it appears with the description "180-359 hrs/yr" on OPI's blank enrollment forms and MAEFAIRS screens. Students in this category continue to be eligible for one-half ANB. Such students are reported in the regular grade-by-grade enrollment and attendance, as well as in the "Part-time" section of the MAEFAIRS program. Please note that students enrolled "180-359 hrs/yr" are differentiated from students enrolled "<180 hrs/yr" described above (which are ineligible for ANB altogether).
- 3. Additional Racial / Ethnic Category One additional racial / ethnic category appears on the blank OPI enrollment forms and MAEFAIRS screens beginning with the count of October 2, 2000. The category is "Native Hawaiian / Pacific Islander." OPI began informing districts of this change last spring so that schools could prepare to capture necessary data.

The following information covers commonly-asked questions and is presented in a question and answer format.

- 4. Does the school lose ANB if students are absent on the official enrollment count date? In general, absences on the count date do not affect the enrolled status of a student. The exception is that a student's absence (with or without excuse) for 11 consecutive days immediately prior to and including the count date precludes a district from counting a student as enrolled (See A.R.M. 10.20.102).
- 5. Does the school lose ANB if a certain class does not meet on the count date? For example, assume Kindergarten does not meet on the count date, or the high school has block scheduling that causes a class to meet on alternating days, not including the count date.

Flexible scheduling that causes a class not to meet on the count date <u>does not affect</u> <u>enrollment or ANB</u>. Remember, the student's *enrollment status* on the count date affects ANB, *not attendance*. If a Kindergarten program does not conduct class on the count date, report the number of students present/absent as of the next pupil-instruction day.

Page 3 ANB/Enrollment 9/25/2000

#### PART-TIME AND FULL-TIME ENROLLMENT

#### 6. Is part-time enrollment allowed in Montana schools?

Yes. The board of trustees of each district may set policy allowing less than full-time enrollment at the elementary or high school level. State law allows, but does not require, a school board to admit students less than full-time. The state provides funding for student enrollment which provides the legal minimum number of hours and days of pupil instruction per year.

#### 7. What is part-time enrollment? Full-time enrollment?

Enrolled students are counted in October and February of a school year to determine state funding for the following school year. Administrative Rule 10.20.102 states the following requirements:

	Enrolled but not	Part-time	Full-Time
<u>Grade</u>	eligible for ANB	<u>Enrolled</u>	<u>Enrolled</u>
Kindergarten ANB maximum)	0 - 179 hrs/year	Not Applicable	180+ hrs/year (one-half
1-12	0 - 179 hrs/year	180 - 359 hrs/year	360+ hrs/year

## 8. If a student is enrolled second semester but was not enrolled first semester, how do the hourly limitations apply?

View enrollment on each count date independently. On the count date, the hours that a program of enrollment would normally provide on an annual basis should be used to determine enrollment status.

Districts may choose to allow students to enroll in short-term programs which are not designed to provide minimum pupil instruction time per year; in such cases, include the student in the enrollment and attendance counts, and also report the student to OPI in the "Part-time" enrollment section in the category captioned "<180 hrs/yr." Students enrolled in a program that would provide less than 180 hours on an annualized basis will not generate ANB for a district.

#### 9. How does part-time enrollment affect state funding?

Part-time students are those who are enrolled between 180-359 hours per year. Part-time students are paid at one-half the normal rate. The Fall and Spring enrollment forms include a section for reporting the number of "part-time" enrolled students. Part-time students should be reported as one "whole" pupil in the individual grade level of the "Enrollment" and "Attendance" sections of OPI's enrollment report, as well as one "whole" pupil in the "Part-time" section under the category captioned "180-359 hrs/yr." OPI makes the adjustment for part-time students when calculating the district's ANB.

Count each enrolled Kindergarten student as one "whole" pupil in the Kindergarten grade level of the enrollment and attendance sections of the enrollment report. Enrolled Kindergarteners who attend at least 180 hours per year qualify for a maximum one-half ANB.

The only circumstance in which Kindergarten students would be reported to OPI in the "Part-time" section of the enrollment report is when a pupil is receiving less than 180 hours of

services per. In such cases, report the pupil as one "whole" student in the enrollment and attendance sections of the enrollment report, and one "whole" student in the "**Part-time**" section under the category captioned "<180 hrs/yr."

Page 4 ANB/Enrollment 9/25/2000

Kindergarten pupils receiving less than 180 hours of services per year do not generate the normal one-half ANB for a district

10. At high school level, how should periods be counted toward part-time enrollment? A student enrolled in a program designed to provide from 180 to 359 hours per year and 180 days is enrolled "part-time" for ANB. Applying this to a district's scheduling depends on the terms of enrollment. If a period is 45 minutes with a 4 minute passing time, one period a day will not provide 180 hours of instruction per year. A 56-minute period with a 4-minute passing time may provide 180 hours of pupil instruction time per year. HOURS, NOT PERIODS, will qualify a student for part-time funding. Districts should set part-time enrollment policies with hours of *pupil instruction time* in mind.

#### **KINDERGARTEN AND PRESCHOOL**

11. Can a pupil admitted to Kindergarten before the age of 5 be counted for ANB?

Yes, but only if the child has been admitted by the trustees under MCA 20-5-101(3) for special circumstances. MCA 20-7-117 requires that a Kindergarten student must be 5 years old on or before September 10, or be admitted by special permission of the board of trustees, to be counted for the normal one-half ANB.

- 12. Can full-day Kindergarten be funded as full ANB? Can a student enrolled in 2 sessions of Kindergarten to provide enrichment opportunities or special education (e.g., 2 part-day sessions or 2 alternating-day sessions) be counted twice?
  - No. MCA 20-9-311 allows the state to fund one-half ANB for each Kindergarten pupil.
- 13. Can a Kindergarten pupil who is old enough for first grade be moved mid-year to a pre-first transition program and be counted for full ANB?

Yes, in some cases. A student who is 6 years old on or before September 10 of the school year may be enrolled in a first grade or pre-first transition program. A district may choose to allow a student who meets the age criteria and who completed Kindergarten in the 1st semester to enroll in a pre-first grade program in the second semester. Assuming the pre-first program is designed to provide at least 360 hours of pupil instruction per year, the student may be counted as full-time enrolled for second semester.

14. Can a special education preschool student of Kindergarten age be counted as a Kindergartner?

Yes, in some cases. If a student is 5 on or before September 10 and is enrolled in an accredited Kindergarten program which provides at least 90 days and 360 hours of pupil instruction or related services, the student may be included in the Kindergarten enrollment. The Individual Education Program (IEP) may require the instruction and services to be delivered in a preschool setting, supervised by the Kindergarten program.

#### **STUDENTS OVER AGE 19**

15. Can a district count a student who is 19 (or older) in its enrollment and attendance?

Yes. Please refer to item #2 above for details on reporting 19-year-old (and older) students.

Page 5 ANB/Enrollment 9/25/2000

16. Can a district receive ANB for students who are 19 years old?

No. Pursuant to MCA 20-1-101(10), the calculation of ANB excludes <u>a person who reaches 19 years of age on or before September 10 of the year</u>, even if that student is in a special education program. If a student turns 19 after September 10, the district will receive ANB for that student.

#### **ALTERNATIVE AND GED PROGRAMS**

17. Can a high school student enrolled in an alternative program or GED preparation program be counted as enrolled?

Yes, in some cases. If the alternative or GED program meets accreditation standards and provides the minimum days and hours required by law (20-1-301, MCA), then students in the accredited program would be reported in the district's enrollment and attendance similar to any other student in the district. Students in programs which do not provide minimum hours and days required by law or which do not meet accreditation standards should not be counted as enrolled and will not generate ANB for the district.

18. Can enrolled high school students also be counted in the Adult Basic Ed (ABE) count for Federal funding?

No. A student enrolled in high school cannot also be counted in ABE counts. However, an 18-year-old high school student and a 20-year-old ABE student may actually attend the same program, same classes, etc. High school students may not be served using the Federal ABE funds, so separate record keeping of high school and ABE program costs and enrolled students is very important.

#### **10-DAY RULE**

19. Can a district use the "10-day grace period" to carry a student as enrolled following his withdrawal from school (due to relocation, enrollment in another school, etc.)?

No. The 10-day rule is <u>not</u> a "grace period" that allows a district to keep a student in an enrolled status even though the district has knowledge that the student will not resume attendance. Students that have enrolled in another public school district or will not resume attendance according to verbal or written notification received by the district, should be dropped from rolls.

Districts may continue to carry a student as "enrolled but absent" for 10 days when the absence is excused, or when the district's follow-up procedures on unexcused absences fail to reveal the circumstances of a student's non-attendance. On the eleventh consecutive day of either an excused or unexcused absence, the district should drop the student from its rolls. Cite 44-2-507 in future release.

cc: County Superintendents Eric Feaver, MEA Loran Frazier, SAM Lance Melton, MSBA Lynda Brannon, MASBO Auditors

#### APPENDIX B - PUPIL TRANSPORTATION

#### 1. HIGH SCHOOL RIDERSHIP

- a) Transportation laws passed in 1995 require a high school ridership count for the first five school days beginning on or after November 14 each year. Eligible high school students who ride on ONE MORNING on ONE OF THOSE DAYS may be included as eligible riders for purposes of the district's eligibility for state and county reimbursement for the bus.
- b) The eligible transportee counts on buses (form TR-2 or the district's equivalent list) cannot be easily verified. **OPI does not expect auditors to attend and verify that count.** Please inspect the <u>documentation</u> of high school counts to verify the process provides a reasonable basis for the counts reported to OPI on bus route forms TR-1.

#### 2. ELIGIBILITY FOR FUNDING

The following areas affect eligibility to state transportation funding. Please check:

- a) Miles claimed by parents on TR-4 individual contracts are being verified by the school:
- b) Days of attendance claimed by the district on the TR-5 claim for each holder of a TR-4 individual contract match attendance records;
- Payees listed on the TR-5 claims are really receiving payments (i.e., are not fictitious contract holders);
- d) Bus drivers' certificates (TR-35) are accurately completed (i.e., the driver really has an up-to-date drivers' license, first aid certificate, and physical when the certificate is approved by the school personnel).

#### 3. COUNTY REIMBURSEMENT

OPI distributes state transportation reimbursements to districts through counties. The school district share of the reimbursement should be reported separately as a state revenue source. Normally, state and county transportation reimbursements are equal amounts.

The state sends semi-annual payment advice sheets to districts recapping the state and county shares of the reimbursement payment. Counties should have paid the district NO MORE THAN the amount shown on that advice. Some counties incorrectly pay the budgeted county reimbursement rather than the lower amount claimed, resulting in county overpayments. Please verify the district received the correct county reimbursement and the amount was recorded correctly as county transportation revenue. Any overdistribution by the county should be for underpayments from a prior fiscal year.

#### 4. BUS DEPRECIATION FUND

The Bus Depreciation Fund can be used for: a) Purchase, conversion, remodeling and replacement of yellow school buses; and b) **remodeling** and **replacement** of activity/athletics **buses**. Please verify:

- a) The bus depreciation fund levy does not exceed 20% of the cost of the bus and up to 150% over time:
- b) The costs of the buses are accurately shown on the budget form.

- c) The fund is used for replacement of existing buses. The fund can purchase additional <u>yellow school buses</u> effective 7/1/99 due to legislative change. Additional activities buses cannot be purchased using the fund; the general fund or extracurricular fund must be used to purchase activity buses.
- d) The fund is used only for buses and bus remodeling. Policy allows the installation of video cameras as "remodeling" in this fund. Cars, suburbans, minivans, etc. do not meet the definition of "buses" and cannot be purchased using this fund.

Districts will usually be required to repay the bus depreciation fund for findings of unallowable expenditures, such as car and truck purchases.

#### APPENDIX C - NON-LEVY REVENUES FOR FY00 AND FY01

#### **Budgeting Non-Levy Revenues for the General Fund**

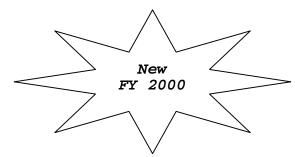
Use this worksheet to estimate your General Fund Non-Levy (i.e., non-tax) resources for the FY2000-01 budget: (20-9-141, MCA)

OPI Rev Code	Description	Comments	FY 2000-01 Budgeted Rev Amt
	ng revenue types MUST BE anticipated on	the budget form USING ACTUAL PRIOR YEAR	
1123	Coal Gross Proceeds	Dept of Rev sends eligible districts an estimate in May	
1130	Tax Title/Property Sales		
1510	Investment Earnings		
1800	Community Service Activities		
1900	Other Revenue - District (AKA "Miscellaneous")		
1910	Rentals – Building and Equipment		
1920	Contributions/Donations	Not usually a gen. fund item	
1940	Textbook Sale/Rental		
1945	Resale of Supplies and Materials		
1950	Services to Other Schools		
1960	Services to Other Governments		
1970	Services to Other Funds		
1981	Summer School Revenues		
3301	State PILT, State lands		
3302	State PILT, FWP		
3430	State Aeronautics Fee		
The followi	ng type MUST BE anticipated using 75% 9	08% of the actual <del>prior year</del> FY99 receipts:	
1121	Light Vehicle Tax *	Must use 75% 98% of actual PY FY99 general	
		fund receipts, by fund	
The followi	ng types SHOULD BE ESTIMATED using	the best information available:	
1310	Tuition from Individuals	For attendance in the budget yr	
1320	Tuition from In-State Schools	For attendance in the prior yr	
1330	Tuition from Out-of-State Schools	For attendance in the prior yr	
3420	State Corporate License tax	Bank tax	
3440	Property Tax Reimbursement (HB20 and SB417) (2 types existing <u>before</u> SB184)	By law, will be 10% lower each year. Dept of Rev will send a total estimate by district, which must be divided into fund-by-fund estimates.	Combine 3440 and 3442 on budget for one more year. New MAEFAIRS system will separate them.
(3442)	SB 184 Tax Reimbursement	Dept of Rev will send a total estimate by district, which must be divided into fund-by-fund estimates.	
3460	MT Oil and Gas Production Tax		
9100	Other Revenue	Use for any revenue type for which a code is not provided on budget but you want to anticipate.	
9710	Residual Equity Transfer	Use if you expect to close a fund to gen. Fund, have receipts from closed or annexed school, etc.	
4800	Federal PILT	Rare	
The followi	ng types MAY BE estimated NOT RECO	DMMENDED due to ability to hold receipts as Ex	cess Reserves:
1117	District-Prior Year Taxes	Allowed as excess reserves	
1118	District-Dept of Rev Tax Audit Receipts	Allowed as excess reserves	
1190	Penalties and Interest on Taxes	Allowed as excess reserves	
		<b>TOTAL</b> (Enter on page 24 or 25, line 5)	

<sup>•</sup> NOTE: The Motor Vehicle Tax Reimbursement created in the 1999 Legislature has been cancelled by the passage of HB 4.

GENERAL FUND ONLY





## APPENDIX D – MATRIX – PAYMENTS BETWEEN DISTRICTS AND SPECIAL ED COOPERATIVES PAYMENTS BETWEEN DISTRICTS AND SPECIAL ED INTERLOCAL AGREEMENTS

Type of Activity	Host Records:	District Records:	Legal Considerations
District Payments to Host			
District sends general fund support to Host	X82-5710	X01-280-62XX-920	The host should establish an Interlocal Agmt Fund 82.
District sends Federal grant to Host (rare—subgrant)	XI5-5700	X15-XXX-62XX-930-XXX  Use Grant Program Number here	<ul> <li>Districts which pass-through Federal moneys assume responsibilities of subgrantors under Fed laws.</li> <li>IDEA and Reduced Class Size are the only Federal grants administered by OPI which allows districts to pass-through dollars.</li> </ul>
District refunds unused IDEA grant	Reduce X15-XXX-62XX-930-XXX	Reduce X15-5700	<ul> <li>Coops which pass-through Federal moneys assume responsibilities of subgrantors under Fed laws.</li> <li>IDEA and Reduced Class Size are the only Federal grants administered by OPI which allows districts to pass-through dollars.</li> </ul>
Host Payments to District:			
Host refunds non-federal support the district paid above (i.e., reduction in a high cost program)	Reduce X82-5710	Reduce X01-280-62XX-920	Alert: Won't be counted for maintenance of effort, unless district spends on special ed.
Host subgrants IDEA grant to district	X15-XXX-62XX-930-XXX  Use Grant Program Number here.	X15-5700	<ul> <li>Districts which pass-through Federal moneys assume responsibilities of subgrantors under Fed laws.</li> <li>IDEA and Reduced Class Size are the only Federal grants administered by OPI that allows districts to pass-through dollars.</li> </ul>

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Office of Public Instruction

06/06/01





## PAYMENTS from SPECIAL ED COOP to NON-MEMBER SCHOOL DISTRICT /INTERLOCAL AGRMTS

Type of Activity	Copperative Records:	Host Records:	Legal Considerations
Host Payments to Coop			
Host sends non-federal support to Coop (rare – return unused funds).	Reduce 382-280-21XX-3XX	Reduce X82- 1950	
Host returns unused Federal grants. (Rare – this will result in Coop having two IDEA grant projects – one from the State and one from the Host)	Reduce X15-XXX-62XX-930- XXX  Use Grant Program Number here	Reduce X15-5700-XXX	<ul> <li>Coops which pass-through Federal moneys assume responsibilities of subgrantors under Fed laws.</li> <li>IDEA and Reduced Class Size are the only Federal grants administered by OPI which allows districts to pass-through dollars.</li> </ul>
Host refunds unused IDEA grant	Reduce 315-XXX-62XX-930-XXX	Reduce 315-5700-XXX	<ul> <li>Coops which pass-through Federal moneys assume responsibilities of subgrantors under Fed laws.</li> <li>IDEA and Reduced Class Size are the only Federal grants administered by OPI which allows districts to pass-through dollars.</li> </ul>
Coop Payments to Host:			
Coop sends non-federal funds to Host	382-280-21XX-3XX	X82-1950	Alert: This payment will be counted for maintenance of effort in the Coop and Host.
Coop subgrants IDEA grant to Host	315-XXX-62XX-930-XXX  Use Grant Program Number here.	X15-5700-XXX	<ul> <li>Coops which pass-through Federal moneys assume responsibilities of subgrantors under Fed laws.</li> <li>IDEA and Reduced Class Size are the only Federal grants administered by OPI that allows districts to pass-through dollars.</li> </ul>

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Office of Public Instruction

06/06/01

## REMITTANCE ADVICE FOR PAYMENTS BETWEEN DISTRICTS, INTERLOCAL AGREEMENTS, & SPECIAL ED COOPERATIVES

From	Phone # Date	
	Ed Federal Payments: Coops/Interlocal Agreement IDEA Applications to School Dis	tricts
	Federal Funds - IDEA Part B (must be spent by 6/30 or returned)  Record using Rev Source X15-5700 / Exp Program X15-277-XXXX-XXX Project Number	\$
	Federal Funds - IDEA Preschool (must be spent by 6/30 or returned)  Record using Rev Source X15-5700/ Exp Program X15-279-XXX-XXX  Project Number	\$
Specia	l Education Non Federal Payments from Coops to School Districts	
	Local and State Funds from Fund 382 /ARM 10.16.2216  Record using Rev Source X15-5710 / Exp Program X15-280-XXX-XXX Districts must return unspent funds to the special education cooperative in	\$ by 6/30.
Payme	ents from School Districts to Special Education Cooperatives	
	Related Services Block Grant Match /Additional Contributions Local and State Funds (Fund 01,14, 26) Record using Rev Source 382-5710 / Exp Program 382-280-XXX-XXX Federal IDEA or Preschool (Rare – use section above)	\$ \$
Payme	ents from School Districts to Other School Districts / Interlocal Agreements	
	Special Education Add On Tuition Record using Rev Source X15-1320 / Exp Program X15-280-XXX-XXX Unused funds must be transferred to the general fund by 6/30 using a residual e	\$quity transfer.
	Non-Federal Funds Record using Revenue Source X82-5710 Record using Expenditure Program X82-280-XXX-XXX  Project Reporter Numbers may be used in Fund 82.	\$
	Other: Describe	\$
		_ 

**NOTE:** Receiving entities do not have to maintain effort for federal funds but are required to maintain effort for local and state funds. Receiving entities need to assign their own three-digit project reporter.

**TOTAL PAYMENT:** 

#### APPENDIX E - CASH ADVANCE REQUEST FORM



Nancy Keenan, Superintendent Office of Public Instruction Accounting Department PCO Box 202501 Helena. Montana 59620-2501

## Cash Advance Request for State and Federal Grant Programs

Helena, Montana 59620-2501 -Only a Prime Applicant should complete this form. Use a separate form for each project. Complete and sign, then send the original of this form to the Office of Public Instruction, Accounting Department. Retain a copy for The amount requested for a particular month must be the minimum amount needed in that month for actual immediate cash required 2. to carry out the purpose of the approved project. The Office of Public Instruction may, at its discretion, request written documentation and/or an explanation for the amount requested for any or all months, and may request a report of cash-on-hand at anytime during the project period. The total amount of the cash advances requested for this project may be less, but not more, than the approved project budget. This form must be received at the Office of Public Instruction by the 25th of the month PRECEDING the first month a cash advance is needed. The amount requested for a particular month will be sent on the 10th day of that month (e.g., the amount of cash requested below for August will be sent on August 10th if this form is received at the Office of Public Instruction by July 25th). Amended cash advance request forms should be submitted for this project if at anytime during the year a significant cash shortfall or excessive cash-on-hand exists. Prime Applicant County: \_\_ Elem Legal Entity: \_\_\_\_ Н.S. Legal Entity: \_\_\_\_\_\_ Legal Entity: \_ Other Legal Entity: Fill in the project name and number (from the budget page) for which this CASH ADVANCE REQUEST is being requested. State/Federal Program Name Check below to indicate if this is an initial or an amended cash request for this project period \_\_\_\_\_ - \_\_\_\_ Amended request Initial request Amount of cash advance requested for disbursements to be made in: July .....\$\_ March ..... \$ \_\_ August .....\$\_\_\_\_\_ April...... \$ \_\_\_\_\_ May ...... \$ \_\_\_\_\_ September ..... \$\_\_\_\_ October ..... \$\_\_\_\_ June ..... \$ \_\_\_\_\_ July ..... \$ \_\_\_\_\_ November ..... \$\_\_\_\_ August..... \$ \_\_\_ December ..... \$\_\_ January ......\$\_\_\_ September ..... \$ \_\_\_\_ February ......\$\_\_ TOTAL .....\$ I certify that the amount of the monthly cash advances requested above is a reasonable estimate of the minimum amount needed in each month to carry out the purpose of this project. **Authorized** Representative Date: Signature: Clerk/Business Phone: Official Signature: Approved Denied Recorded FOR OPI Date: **USE ONLY** Signature:

**OPI Program Accountant** 

#### **APPENDIX F - ARM 10.10.303**

**10.10.303 COST ALLOCATIONS BETWEEN DISTRICTS** (1) In the event certain shared costs, such as administrative costs, curriculum coordinator salaries, school psychologist salaries, etc., cannot reasonably be identified directly to either the elementary district or the high school district or between funds within a district, the school district administration shall prepare a cost allocation plan for approval by the board of trustees prior to adoption of the final budget. The cost allocation plan should reasonably distribute such costs between districts and funds within a district, consistently from year to year. Shared costs shall be budgeted and accounted for in accordance with the cost allocation plan approved by the board of trustees.

- (2) The following allocation bases shall be used to allocate shared costs:
  - (a) ANB or enrollment per district;
  - (b) Full time equivalent (FTE) staff per district;
  - (c) FTE teaching staff per district;
  - (d) Floor space occupied or space occupied over time per district;
  - (e) Miles driven, student miles driven, driver hours per district;
  - (f) Students served per district;
  - (g) Taxable valuation per district; or
  - (h) Time spent providing services.
- (3) As provided by 20-6-506, MCA, the cost of operating the junior high school must be prorated between the elementary district and the high school district on the basis of the ratio that the number of pupils of their district is to the total enrollment of the junior high school.
- (4) As provided by 20-4-401, MCA, whenever a joint board of trustees employs a person as the district superintendent under (2) and (3), the districts shall prorate the compensation provided by the contract of employment on the basis of the number of teachers employed by each district. (History: Sec. 20-9-102, 20-9-201, MCA; IMP, Sec. 20-9-102, 20-9-103, 20-9-201, MCA; NEW, 1990 MAR p. 717, Eff. 4/13/90; AMD, 1998 MAR p. 1719. Eff. 6/26/98.)

#### APPENDIX H - EXCESS RESERVE CHANGES FROM FY00 TO FY01 BUDGETS

#### **FUND BALANCE**

Please verify the amount of unreserved fund balance reappropriated used in budgeting each fund is supported by the accounting records. See MATERIAL PRIOR PERIOD REVENUE ADJUSTMENTS, CANCELED WARRANTS, AND CANCELED PURCHASE ORDERS discussed above in "Items to Check When Auditing the Trustees' Financial Summary."

#### **EXCESS GENERAL FUND RESERVES**

#### 1) <u>Documentation</u>

Districts that designate excess reserves in the general fund budget must retain documentation to support the amounts. The reserves are limited in section 20-9-104(5), MCA, to the <u>unused</u> portion of certain types of receipts. If a school district designated excess reserves, OPI requires the district to submit a Schedule of Changes in Excess Reserves (see page 4-1000-29 of Budget Instructions) with the budget.

#### 2) <u>Auditing Excess Reserves</u>

Please verify the additions to excess reserves reported on the FY2000-01 budget are valid current year receipts of prior year protest/delinquent taxes, tax audits, or accelerated LGST payments.

#### 3) Other Information

- a) Operating reserve must be the greater of 10% or \$10,000 before any excess can be held.
- b) Districts must keep adequate records to prove receipts of delinquent and protested taxes were due by June 30 of the prior year. Current year taxes received late do not qualify as excess reserves. Inadequate documentation should cause the validity of excess reserves to be questioned.
- c) Interest earned on the holding of excess reserves is <u>not</u> a valid addition to excess reserves.

#### 4) <u>Invalid Excess Reserves</u>

When invalid excess reserves are noted in audits or identified by OPI desk reviews, OPI recalculates the funding effects and may require overpayments to be repaid to the state.

"Used" means: a) Used for budget amendments; b) Used to fill the operating reserve back up to 10%; or c) Used to fund the budget through reappropriation.

Excess reserves are important in budgeting because they represent a funding source which, if not reserved, would be available to reappropriate and lower tax levies. Since the state pays guaranteed tax base (GTB) subsidies on general fund mills to districts that qualify, overlevied mills may have caused an overpayment of GTB.

Notify Bonnie Maze at OPI (444-3249) when an unsupported excess reserve is identified in a district that qualified for GTB subsidies.

#### APPENDIX H

#### LIST OF DISTRICTS WITH EXCESS RESERVES ON FY 2000-2001 BUDGET

Excess Reserve Changes Between 2000-2001 Auditor – Are additions supported by current year receipts of:

- protested or delinquent taxes billed in a prior year;
- 2) tax audit money

Additions show as positive.

Reductions show as negative.

### Excess Reserve Changes Between 2000 And 2001

Dillon Elem 0.00 0.00 18,484.34 18,484	2.33 6.99
Dillon Elem 0.00 0.00 18,484.34 18,484	4.34 2.33 6.99
	2.33 6.99
	6.99
Beaverhead County H S 0.00 0.00 0.00 30,082.33 30,082	
Wise River Elem 18,365.18 0.00 1,992.17 20,000.00 3,620	3 / 8
Lima K-12 Schools 8,319.52 8,319.52 0.00 15,359.48 15,359	9. <del>4</del> 0
Wisdom Elem 0.00 0.00 0.00 3,193.63 3,193	3.63
Jackson Elem 0.00 0.00 1,611.85 1,61	
	0.00
Red Lodge Elem 14,666.48 0.00 0.00 31,667.85 17,00	
Red Lodge H S 11,007.31 0.00 0.00 15,615.63 4,606	
Roberts K-12 Schools 18,746.77 0.00 0.00 19,862.78 1,110	
Boyd Elem 0.00 0.00 1,727.50 1,72	
Belfry K-12 Schools 0.00 0.00 0.00 26,187.04 26,18	
	0.00
Centerville Elem 0.00 0.00 2,917.41 0.00 2,91	
Centerville H S 0.00 0.00 2,258.17 0.00 2,25	
	5.98
Cottonwood Elem 0.00 0.00 0.00 26,487.16 26,487	
Glendive Elem 0.00 0.00 2,151.17 2,15	
Dawson H S 0.00 0.00 1,921.41 1,92	
Fergus H S 0.00 0.00 196,244.00 33,980.08 230,224	
Moore H S 0.00 0.00 14,716.52 0.00 14,716 Winifred K-12 Schools 35,679.00 0.00 29,065.74 38,626.26 32,013	
Columbia Falls Elem         0.00         0.00         0.00         203,312.46         203,312.46           Columbia Falls H S         0.00         0.00         0.00         32,173.99         32,173.99	
Olney-Bissell Elem 6,522.79 0.00 0.00 8,157.77 1,634	
Springhill Elem 0.00 0.00 1,707.00 0.00 1,707	
	0.00
Lavina K-12 Schools 3,081.02 0.00 0.00 12,849.26 9,766	
Philipsburg K-12 Schools 38,476.51 0.00 0.00 0.00 -38,476	
	0.00
·	0.00
	0.00
	0.64
	0.00
	0.00
Boulder Elem 0.00 0.00 0.00 47,809.69 47,809	
Jefferson H S 230,026.57 0.00 0.00 277,258.87 47,232	
Montana City Elem 169,938.59 0.00 0.00 186,100.60 16,160	
Stanford K-12 Schools 0.00 0.00 0.00 17,278.99 17,278	3.99
Hobson K-12 Schools 81,276.22 0.00 0.00 101,525.65 20,249	9.43
Geyser Elem 18,951.76 0.00 0.00 31,095.66 12,143	
Geyser H S 14,878.13 0.00 0.00 22,447.66 7,569	
Augusta Elem 40,640.67 0.00 2,741.09 40,640.37 2,741	).79

<u>District</u>	2000 Total Excess <u>Reserves</u>	2000 Budget <u>Reserves</u>	2001 Excess Used To Bypass <u>Base</u>	2001 Total Excess <u>Reserves</u>	
Augusta H S	36,728.62	0.00	2,559.98	36,728.62	2,559.98
Troy Elem	48,877.47	0.00	15,000.00	35,238.04	1,360.57
Troy H S	34,398.62	0.00	15,000.00	25,453.74	6,055.12
Libby K-12 Schools	93,470.00	0.00	93,470.00	0.00	0.00
Eureka Elem	0.00	0.00	0.00	57,743.62	57,743.62
Lincoln County H S	0.00	0.00	0.00	18,498.78	18,498.78
Trego Elem	0.00	0.00	0.00	4,397.18	4,397.18
Sheridan Elem	0.00	0.00	0.00	13,615.65	13,615.65
Twin Bridges K-12	46,975.00	0.00	0.00	110,726.00	63,751.00
Harrison K-12 Schools	0.00	0.00	0.00	5,353.00	5,353.00
Ennis K-12 Schools	39,421.72	0.00	0.00	86,296.63	46,874.91
Circle Elem	56,730.65	0.00	0.00	72,356.82	15,626.17
Circle H S	11,882.55	0.00	4,690.04	32,684.25	25,491.74
Southview Elem Vida Elem	2,958.04	0.00 0.00	0.00 0.00	0.00 3,723.61	-2,958.04 2,142.93
Superior K-12 Schools	1,580.68 0.00	0.00	0.00	8,523.50	8,523.50
St Regis K-12 Schools	0.00	0.00	0.00	1,720.82	1,720.82
Missoula Elem	278,131.62	246,869.00	0.00	298,554.31	267,291.69
Hellgate Elem	0.00	0.00	0.00	60,826.57	60,826.57
Potomac Elem	15,045.25	0.00	0.00	24,745.24	9,699.99
Bonner Elem	57,746.48	0.00	0.00	0.00	-57,746.48
Woodman Elem	3,837.22	0.00	0.00	6,976.47	3,139.25
Clinton Elem	3,744.86	0.00	0.00	25,228.35	21,483.49
Swan Valley Elem	4,383.06	0.00	0.00	6,949.99	2,566.93
Seeley Lake Elem	15,554.00	0.00	0.00	2,472.08	-13,081.92
Frenchtown K-12 Schools	45,428.17	0.00	0.00	98,774.87	53,346.70
Saco H S	24,349.05	0.00	0.00	24,349.05	0.00
Whitewater K-12 Schools	238,188.44	0.00	0.00	207,199.97	-30,988.47
Conrad Elem	45,360.37	0.00	45,360.37	18,359.61	18,359.61
Conrad H S	23,128.57	0.00	23,128.57	10,855.56	10,855.56
Broadus Elem Powder River Co Dist H S	5,981.45 10,263.21	0.00 0.00	0.00 0.00	14,439.29 20,068.65	8,457.84 9,805.44
Powell County H S	178,951.50	0.00	0.00	178,951.50	0.00
Victor K-12 Schools	0.00	0.00	0.00	31,086.61	31,086.61
Darby K-12 Schools	85,635.65	0.00	0.00	79,020.24	-6,615.41
Florence-Carlton K-12	10,946.09	0.00	0.00	42,247.06	31,300.97
Rau Elem	0.00	0.00	0.00	3,913.60	3,913.60
Culbertson Elem	71,006.89	0.00	0.00	55,529.39	-15,477.50
Culbertson H S	51,055.92	0.00	0.00	35,578.42	-15,477.50
Forsyth Elem	84,147.00	0.00	8,513.14	107,908.00	32,274.14
Forsyth H S	51,087.00	0.00	1,808.00	76,925.00	27,646.00
Rosebud Elem	4,850.86	0.00	0.00	21,681.00	16,830.14
Rosebud H S	5,243.00	0.00	0.00	18,549.00	13,306.00
Butte Elem	386,236.20	0.00	0.00	0.00	-386,236.20
Ramsay Elem	0.00	0.00	0.00	3,692.78	3,692.78
Park City Elem Park City H S	2,045.00 0.00	0.00 0.00	0.00 0.00	7,318.00 2,561.00	5,273.00 2,561.00
Absarokee Elem	1,814.00	0.00	0.00	1,814.00	0.00
Absarokee H S	2,021.00	0.00	0.00	2,021.00	0.00
Big Timber Elem	0.00	0.00	0.00	9,900.84	9,900.84
Melville Elem	8,444.92	0.00	0.00	9,302.69	857.77
Greycliff Elem	12,569.44	0.00	0.00	15,843.94	3,274.50
McLeod Elem	5,845.60	0.00	0.00	6,994.20	1,148.60
Sweet Grass County H S	40,475.74	0.00	0.00	24,581.24	-15,894.50
Choteau Elem	11,229.00	0.00	11,229.00	22,000.00	22,000.00
Choteau H S	11,277.00	0.00	11,277.00	21,000.00	21,000.00
Fairfield Elem	11,859.05	0.00	0.00	0.00	-11,859.05
Dutton K-12 Schools	43,262.34	0.00	0.00	43,262.34	0.00
Power Elem	54,272.25	0.00	15,618.38	69,144.90	30,491.03
Power H S	13,970.72	0.00	4,526.00	23,967.95	14,523.23

			2001		
	2000	2000	Excess Used	2001	
	Total Excess	Budget	To Bypass	Total Excess	
<u>District</u>	Reserves	Reserves	<u>Base</u>	Reserves	
Glasgow K-12 Schools	0.00	0.00	0.00	20,116.08	20,116.08
Opheim K-12 Schools	0.00	0.00	0.00	11,470.75	11,470.75
Lustre Elem	4,469.00	0.00	0.00	4,469.00	0.00
Two Dot Elem	486.86	0.00	0.00	0.00	-486.86
Wibaux K-12 Schools	31,241.85	0.00	0.00	31,241.85	0.00
Broadview Elem	68,700.00	0.00	0.00	68,700.00	0.00
Broadview H S	59,200.00	0.00	0.00	59,200.00	0.00
Butte H S	35,460.47	0.00	0.00	0.00	-35,460.47
Blue Sky K-12 Schools	42,302.57	0.00	0.00	64,226.17	21,923.60
Total	3,667,561.30	279,488.52	503,822.58	4,173,181.64	1,288,931.44

### APPENDIX I

#### **SUMMARY – ADMINISTRATIVE RULES EFFECTIVE FY01**

No significant ARMs changes effective for FY 01.

#### APPENDIX J

#### LIST OF COMMON AUDIT FINDINGS

Finding Description	<b>Reported Occurrences</b>
No comments	65
Cash overdraft-Non Federal	3
*Reconciliation to County Treasurer	5
Cash depositing-Not timely/intact	2 7
Petty cash accounting	7
*Accounts outside County Treasurer's Office	1
Year-end accruals	5
Investments - All findings	2
Taxes receivable over/understated	4
Payroll/claims not reported/recorded	3
Inventory accounting - supplies/lunch	3
General Fixed Assets	74
Compensated Absences accounting	6
Warrants - Outstanding > 1 year	3
*Clearing Account not reconciling to cash	3
Year-end accruals/prior year recording	6
Deferred Revenue accounting	4
Gen Long-term Debt Acct Grp(GLTDAG)over/understate	11
*Deficit fund balance	3
Year-end accruals financials < > Trustees	5
Compensated Absences Fund < > 30%	4
*Debt Service Fund - No debt remains	2
*Budgeted Reserves - Excess Reserves	3
Coding error caused funds to be over/understated	3
Lease Rental Fund > \$10,000	3
Revenue coding error	2
*Enrollment/ANB Over/understated	28
*Interest allocation	2
Receipting procedures	3
Budget to actual - Monitoring revenue	9
State Transportation-Eligible riders over/understated	2
Attendance-Present/Absent over/understated	11
Expenditure coding error	16
Documentation supporting expenditure	7
Encumbrance accounting	5
Warrants issued prior to Board approval	2
Warrant sequence/Independent verification	7
Cost allocation between districts	3
Purchase Orders (POs)	5
No Board approval on claims/in minutes	3
Contracted Services	3
Facsimile signature machine or stamp	3 2 3
Warrants issued prior to receipt of goods	3
Bids per MCA	7
Expenditures paid wrong fund	5
Payrolls reconciled	8
Time cards/overtime not approved	2
Payroll and related internal control	6
Personnel files missing/incomplete/wrong	6
*Employees treated as subcontractors	4
TRS coverage - Substitutes not paid	2 3
Payroll clearing fund out of balance	3
Travel claim documentation	2
Credit card charges internal control	5

#### **Finding Description Reported Occurrences** Vacation and sick leave per MCA 7 \*Budget overexpended Budget adoption per MCA 2 9 Cash/Grant management (See 710,711) Title III (Tech Lit) - All findings 2 Title I - All findings 5 School Lunch - All findings 9 IDEA Part B - All findings 2 Impact Aid (PL 874) - All findings 4 Bilingual - All findings 2 Policy to use indirects/Excess accumulation 3 Title VI Improving Ed/Innovative Ed 2 Inadequate segregation of duties 35 Trustees submitted report -- Timely/Error 15 Computer/manual system not adequate 2 3 Filing system Miscellaneous fund reconciliation 2 Internal control - Office efficiency 10 Computer security-Password/Logons/Policies 2 Dual signature should be required 4 Minutes book documentation/not signed 4 5 Policy Manual/Board policies Use of school facility - Charges 2 \*Illegal transfers - funds/districts 2 2 Closed meeting questioned Expenditure without proper approval/documentation 18 Petty Cash accounting 2 Athletic event workers 3 Financials not reviewed by Board 2 Negative balance - Activity account overdrawn 7 Deposits not deposited intact/timely 9 Receipt procedures/ticket collections 17 Governmental Body control circumvented 5 Extracurricular accounting 14 Bank reconciliations 5 2 Disposition of Senior Class funds

#### **APPENDIX K**

#### **Federal/State Grant Control Record**

OPI policy requires a central grant file to be maintained for each state and Federal grant. Use this sheet as a cover page for a file for each grant or contracted project. Each grant file should contain this page and Section A-F below.

Grant Name:	School Yr:							
Level: (circle one)						High		
School								
Budget #		Project Reptr. # Treas. #						
Rev .Source Code		Expenditure Program Code						
Authorized Rep	).							
Program Direct	or							
Award/ Project Number		Grant Per		Grant Period	riod (dates) From:		To:	
Grant Amount:								
School Fiscal Y	ear:							
CFDA Number								
Type Grant (circle one)		Federal		State		Local		
Direct or Flow Thru:								
Carry Over Allowed?(circle one)		Yes No Is Match Required		uired?	Yes No			
Grant Specialist:			Grant Accountant:					
Phone:	Phone:							
Fax:	Fax:							
Address:	Address:							
Traditoss.	radioss.							
Date								
Section A	Grant					—— Award		
Section A	Proposal/App				Awaiu			
		Grant Award	Notice					
Section B	Budget		Date		Dat	e	Date	
	Budget Submitted							
	Revision Submitted							
		Date		Amount R	equested	Annı	ual or Periodical	
Section C	Cash Request							
	Submitted							
	(2nd req. or amdmt)							
	•							
	(3nd req. or amdmt)							
	(4th req. or amdmt)							
Section D	Cash Control / Mat	tch Records						
Section E	Correspondence							
G 4 T		CI 0 17						
Section F Final Evaluation / Close Out Reports Date Amount								
			Da	ite		Amo	unt	
						ı		
	Fiscal Report							
	Programmatic Rep	oort						
	Refund Sent?							

## Office of Public Instruction Order Form for OPI Publications

June 2001

HELENA, MT 59620-2501

The forms listed below can be found on METNET in the <school finance=""> folder. Please check any publication you'd like a copy of and return this request to address below:</school>				
Instructions for FY00 Trustees' Financial Summary Instructions for FY01 Trustees' Financial Summary Administrative Rule 10.10.314 for Internal Service Funds Administrative Rule 10.16.2216 for Special Education Transfers List of items edited by MAEFAIRS software for Trustees' Report Indirect Cost Rate Instructions for FY00 Indirect Cost Rate Instructions for FY01 Indirect Cost Rate Instructions for FY02				
Instructions for FY01 Budget (paper forms) Instructions for FY02 Budget (paper forms)				
General Fund Overview and Excel Worksheets for FY00 General Fund Overview and Excel Worksheets for FY01 Excess Reserves Worksheet (certification form) FY02				
Transportation Budget Worksheet (Excel) Budget Amendment packet (July 2000)				
School District Records Schedule (Records Retention Schedule No. 7)				
Return to: JIM OBEREMBT, FISCAL OFFICER SUPERVISOR SCHOOL ACCOUNTING OFFICE OF PUBLIC INSTRUCTION BOX 202501				